11 U.S.C. § 1305 11 U.S.C. § 1322

In re Brannon, Case No. 396-34880-elp13

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On debtors' motion to allow a postpetition tax claim and to pay the claim as a priority claim under the confirmed plan, the court held that a postpetition claim allowed under section 1305 can be paid under a Chapter 13 plan only if the plan specifically provides for payment of postpetition claims. Although section 1305(b) provides that a section 1305(a) claim shall be allowed or disallowed under section 502 "the same as if such claim had arisen before the date of the filing of the petition," that does not mean that allowance of the postpetition claim transforms it into a prepetition claim. Therefore, postpetition claims are not payable under provisions of the plan calling for payment of prepetition claims such as priority claims.

P97-17(10)

5 6 7 8 UNITED STATES BANKRUPTCY COURT

FOR THE DISTRICT OF OREGON

The issue in this contested matter is whether a postpetition claim allowable under section 1305 of the Bankruptcy Code¹ is payable by the Chapter 13 trustee only if the debtor includes an explicit provision in the Chapter 13 plan providing for payment of postpetition claims. Debtors filed a motion to allow the postpetition claims of the Oregon Department of Revenue ("ODR") and the Internal Revenue Service ("IRS") pursuant to section 1305 and to pay the claims as priority claims under the confirmed plan. ODR objects to the debtors' motion; the IRS joins debtors in their motion. The trustee does not object to allowance of the section 1305 claims, but does object to the payment of the claims as

 $^{^{\}rm 1}$ All statutory references in this opinion are to the Bankruptcy Code, 11 U.S.C. § 101 et seq.

proposed.

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Debtors filed Chapter 13 in July 1996. In May 1997 they sought allowance of postpetition claims for state and federal income taxes due for the 1996 tax year. Their Chapter 13 plan provides for payment of priority debts; it does not explicitly provide for payment of postpetition claims.

FACTS

ISSUE

Must the trustee pay an allowed section 1305 claim for priority postpetition taxes pursuant to paragraph 2(d) of the confirmed plan, which deals generally with payment of priority claims?

DISCUSSION

As a general rule, a Chapter 13 bankruptcy does not affect postpetition claims. <u>In re Hester</u>, 63 B.R. 607, 609 (Bankr. E.D. Tenn. 1986). Chapter 13 makes an exception for certain types of postpetition claims, including postpetition tax claims. 11 U.S.C. \$\$ 1305(a)(1); 1322(b)(6).

It has been the practice in this district for a number of years to allow payment of section 1305 tax claims after payment of the other claims as provided by the confirmed plan, with the limitation that the plan payments cannot continue longer than sixty (60) months. In this case the IRS challenges the historical practice. Understanding the dimensions of the dispute requires knowledge of both the law and the form Chapter 13 plan that is used in this district.

A Chapter 13 plan must provide for payment in full of all priority claims unless the claimant agrees to other treatment.

11 U.S.C. § 1322(a)(2). This district's form plan generally uses the "pot" plan approach. The debtor creates a "pot" of money by making payments as specified by paragraph 1 of the plan. The trustee then distributes the "pot" in accordance with paragraph 2 of the plan. After the trustee pays the administrative expenses and the periodic payments specified for secured creditors, the trustee takes all available funds and distributes them to creditors entitled to priority under section 507(a)(3)-(8). Chapter 13 Plan ¶ 2(d).

The IRS and debtors argue that the IRS's postpetition claim should be allowed as a priority claim under section 507(a)(8)(A)(iii)³ and paid pursuant to paragraph 2(d) of the confirmed plan.⁴ The trustee does not challenge the allowance of the claim as a priority under section 507(a)(8), but argues that

The "pot" plan approach is somewhat modified by earmarking the portion of the payments to be distributed to secured creditors under paragraph 2(b) of the plan. See P. Higdon, "More on the Changes in Chapter 13 Practice in Oregon," Vol. XV, Number 1, Oregon Debtor-Creditor Newsletter at p. 2 (Spring 1996). Because earmarking is not relevant to the issue before the court, I will not discuss it.

Subsection 507(a)(8)(A)(iii) provides that a claim for income tax that is "not assessed before, but assessable under applicable law or by agreement, after, the commencement of the case" is entitled to eighth priority. The IRS recognizes that only taxes for 1996, the year the petition was filed, would be entitled to priority status under section 507(a)(8)(A)(iii).

At the hearing, debtors' counsel raised a question whether 11 U.S.C. § 502(i) had any bearing on my determination of this motion. The trustee argued that section 502(i) is not relevant to the treatment of claims filed under section 1305. I allowed time for the parties to brief the issue. The IRS has responded that section 502(i) is not relevant to this matter, and the trustee and debtors did not file a reply. I agree with the IRS and the trustee that subsection (i) is not relevant.

allowance of a postpetition priority claim does not transform it into a prepetition claim payable under paragraph 2(d) of the plan. The trustee further argues that postpetition claims are payable under the plan only if the plan expressly provides for payment of postpetition claims.

Bankruptcy Code section 1305(a) provides, in part:

"A proof of claim may be filed by any entity that holds a claim against the debtor --

Unlike prepetition claims, only the postpetition claim holder may file a proof of claim for that debt; postpetition claims may not be filed by the debtor on the creditor's behalf. In re Glover, 107 B.R. 579, 581 (Bankr. E.D. Ohio 1989); 2 Lundin, Chapter 13 Bankruptcy § 7.25 at 7-46 (2d ed. 1994). The IRS has filed a section 1305 claim. ODR decided not to file a claim for postpetition taxes, nor to consent to having debtors file a claim for it. Therefore, the ODR's objection will be sustained.

The statutory scheme leaves a postpetition creditor such as the IRS with two options. It can decide not to file a claim under section 1305, in which case it does not participate in the distributions under the plan, and it is free to pursue collection of postpetition debts. In re Mason, 45 B.R. 498 (Bankr. D. Or. 1984). Such collection efforts by postpetition creditors can jeopardize the debtor's completion of the plan.

Alternatively, the creditor can file a claim under section 1305, and participate in distributions under the plan, so long as

the plan provides for claims allowed under section 1305. This option benefits the postpetition creditor, because payments through the plan provide a less expensive means of collection than do seizure or garnishment. The creditor may also want to obtain payment from the financially distressed debtor through the plan, which stabilizes the debtor's financial situation.

The creditor's choice to file a proof of a postpetition claim is not necessarily without its drawbacks, however. Section 502(b)(2), which is applicable to section 1305 claims pursuant to 11 U.S.C. § 1305(b), prohibits recovery of interest on the claim, and may also preclude assertion of late-payment tax penalties.

The issue to be resolved in this matter is whether a provision in a confirmed plan for payment of priority claims constitutes a provision for payment of a claim allowed under section 1305.

The IRS argues that an allowed postpetition claim should be treated for distribution purposes as a prepetition claim, so that it would be paid under a plan provision for payment of priority claims. It relies on the fact that a section 1305(a) claim will be allowed or disallowed under section 502(a)-(e) "the same as if such claim had arisen before the date of the filing of the petition."

11 U.S.C. § 1305(b)⁵.

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Section 1305(b) provides:

[&]quot;shall be allowed or disallowed under section 502 of this title, but shall be determined as of the date such claim arises, and shall be allowed under section 502(a), 502(b), or 502(c) of this title, or disallowed under section (continued...)

The trustee argues that, although the postpetition tax claim is allowed or disallowed the same as if the claim had been a prepetition claim, it still retains its status as a postpetition claim, which cannot be paid unless the plan explicitly provides for payment of postpetition claims. The trustee points out that, under section 1322(b)(6), a Chapter 13 plan may provide for the payment of all or part of a claim allowed under section 1305. Thus, the debtor is given the option whether to include such claims in the Chapter 13 plan.

I conclude for several reasons that a plan must provide explicitly for allowed postpetition claims in order for those claims to be paid through the plan. First, to reach a contrary conclusion would make section 1322(b)(6) superfluous. If all allowed postpetition claims were transformed into prepetition claims for all purposes, there would be no reason to include a provision in the plan relating to postpetition claims.

Second, treating allowed postpetition claims as prepetition claims would also upset the voluntary nature of the treatment of postpetition claims in a Chapter 13 plan.

"[W]hether or not a post-petition claimant will participate in a distribution under a Chapter 13 plan must be the product of mutual, voluntary decisions on the part of both debtor and creditor that it will do so. The debtor must exercise the option it has under § 1322(b)(6) to provide for the payment of post-petition claims and the claimant must exercise its

^{24 [5 (...}continued)

⁵⁰²⁽d) or 502(e) of this title, the same as if such claim had arisen before the date of the filing of the petition."

option under § 1305 to file its claim in the proceeding. Unless both options are exercised, no payment can occur; there will either be a plan provision for which no claims are filed or a claim for which there is no provision in the plan."

<u>In re Fletcher</u>, 1990 WL 305558, *3 (Bankr. N.D. Ind. 1990).

All Chapter 13 plans must provide for payment in full of priority claims, unless such claimants agree to other treatment.

11 U.S.C. § 1322(a)(2). Chapter 13 plans also provide for unsecured creditors (otherwise the unsecured claims will not be discharged under section 1328(a)). Because most postpetition claims will fall into one of those two categories, treating allowed postpetition claims as prepetition claims would deprive the debtor of the choice whether to include postpetition claims in the plan. Instead of having the participation of postpetition claimants result from mutual, voluntary choices of the debtor and the creditor, the creditor would be able to force its way into the debtor's plan. I do not think that Congress intended to give the postpetition creditors that type of power.

Third, to hold to the contrary would make it far more difficult to determine whether a proposed plan is feasible. In order to determine feasibility, the court must determine whether the plan funding is sufficient to pay the amounts required to be paid under the plan. Making such a determination requires that the court know the amount of the claims. Claims that do not yet exist are difficult, if not impossible, to determine.

Fourth, treating allowed postpetition claims as prepetition claims introduces the possibility of plan manipulation after

confirmation. The nature of the "pot" plan used in many cases before this court is that the debtor is required to pay a fixed amount into the pot. Sometimes the amount in the pot is established by the minimum the debtor must pay to meet the "best interests test" of section 1325(a)(4), which requires that creditors receive not less than they would receive in a Chapter 7 case. If the IRS and the debtors prevail in their arguments, a debtor who is required to pay money to the general unsecured creditors in order to meet the "best interests test" could avoid having the money go to the unsecured creditors by underpaying their taxes and having the tax claimant file a postpetition priority claim. Underpayment of taxes frequently results in the debtor incurring less tax expense than shown in their Schedules I and J, thus leaving the debtor with more disposable income than indicated on their budget. 6 Requiring the debtor to file a modified plan to pay section 1305 claims also insures that the trustee and the creditors can determine whether the debtor still meets the good faith requirement of section 1325(a)(3).

The IRS argues that its position is supported by <u>In re</u>

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That is what happened in this case. On debtors' schedule I, they estimated that, between the two of them, they would withhold \$550 per month for taxes and social security. In fact, they withheld only a total of \$373 for federal taxes for all of 1996. As a result, they incurred a federal tax liability of \$2,465 for the 1996 tax year.

Debtors had \$2,480 total withheld for social security and Medicare, or \$206 per month. That left \$344 of their estimated monthly withholding for state and federal taxes. Their total tax liability, state and federal, was \$4,565, or \$380 per month; their total withholding for both state and federal taxes was \$1,146, or \$95 per month.

Debtors provide an explanation for the variation between their Schedule I estimate and their actual withholding. Whether the explanation is sufficient to meet the good faith requirement will await confirmation of a modified plan that proposes to pay the section 1305 claim.

Wright, 66 B.R. 125, 127 (Bankr. D. Kan. 1984), in which the court concluded that a postpetition tax claim should be "allowed and treated as a priority claim to be paid pursuant to the plan[.]" The court reached that conclusion without any analysis. I do not find the case persuasive.

The IRS also relies on the legislative history of section 1305. The House Judiciary report says:

"The effect of [the provision in section 1305(a)(2) regarding the allowance of postpetition consumer debts that are necessary for a debtor's plan performance], is to treat postpetition credit extended to a chapter 13 debtor as a prepetition claim for purposes of allowance, distribution, and so on."

H.R. Rep. No. 95-595, 95th Cong., 1st Sess. at 428 (1977) (reprinted in App. C, Collier on Bankruptcy at pt. 4(d)(i) (15th ed. rev. 1997)). Because the committee referred to distribution as well as allowance, the IRS asserts that Congress intended that section 1305 claims "should be treated globally as prepetition claims."

I disagree. First, section 1305 does not refer to the priority statute, section 507, but only to the claim allowance statute, section 502. That is an indication that treatment as a prepetition claim is limited to allowance or disallowance. Second, Congress has provided for treatment of postpetition claims "globally as prepetition claims" in section 348(d), which provides that, in a case converted under section 1307,

"a claim that arises after the order for relief but before conversion . . shall be treated $\underline{\text{for all purposes}}$ as if such claim has arisen immediately before the date of the filing of the petition."

(Emphasis supplied.) If Congress had intended that all postpetition claims allowed under section 1305 should be treated for all purposes as prepetition claims, it knew how to make such an intent explicit. It did not do that.

I conclude that a postpetition claim is not transformed into a prepetition claim by allowance. Accord 1 Lundin, Chapter 13

Bankruptcy § 4.96 at 4-200 (2d ed. 1994); In re Smith, 192 B.R. 712

(Bankr. E.D. Tenn. 1996). Therefore, I will allow this claim as a postpetition, unsecured priority claim.

CONCLUSION

ODR's objection to debtors' motion to allow section 1305 claim is sustained. The IRS's claim is allowed as a postpetition unsecured priority claim. If debtors desire to pay the IRS through their plan, they must file a modified plan to provide for payment of the postpetition claim. If they do not modify, the IRS's claim will not be paid through this plan.

cc:

ELIZABETH L. PERRIS Bankruptcy Judge

Bankruptcy Judge
M. Caroline Cantrell

I do not address in this opinion whether such a modification is allowable under section 1329(a). See 2 Lundin, Chapter 13 Bankruptcy 6.51 at 6-156-157 (2d ed. 1994).

 8 Of course, an allowed postpetition claim will not be discharged unless it is provided for in the plan. 11 U.S.C. \S 1328(a).

Jeffrey Wong

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